UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III



1650 Arch Street Philadelphia, Pennsylvania 19103-2029

In th	e Matter of:)		
) EPA Docket No.: CERCLA-03-2010-0329		
Cov	anta Energy Services, Inc.)		
	ane Road)		
Fair	field, New Jersey) Proceedings Pursuant to Sections 103 and		
0700	_) 109 of the Comprehensive Environmental		
	'	Response, Compensation, and Liability Act,		
	Respondent.) 42 U.S.C. §§ 9603, 9609		
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Har	risburg Resource Recovery	3 烷 型		
Faci	lity	-)		
1670	South 19th Street			
Har	risburg, Pennsylvania	<u>₹</u> ;		
1710	4,			
	Facility.			
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CONSENT AGREEMENT

STATUTORY AUTHORITY

This Consent Agreement ("CA") is proposed and entered into under the authority vested in the President of the United States by Section 109 of the Comprehensive Environmental Response, Compensation, and Liability Act, as amended, ("CERCLA"), 42 U.S.C. § 9609. The President has delegated this authority to the Administrator of the U.S. Environmental Protection Agency ("EPA"), who has, in turn, delegated it to the Regional Administrator of EPA, Region III. The Regional Administrator has redelegated this authority to the Director, Hazardous Site Cleanup Division, EPA Region III ("Complainant"). This CA is also proposed and entered into under the authority provided by the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Penrits" ("Consolidated Rules of Practice"), 40 C.F.R. Part 22, ("Part 22").

The parties agree to the commencement and conclusion of this cause of action by issuance of this Consent Agreement and Final Order (referred to collectively herein as "CA/FO") as prescribed by the Consolidated Rules of Practice pursuant to 40 C.F. R. § 22.13(b), and having consented to the entry of this CA/FO, agree to comply with the terms of this CA/FO.

FINDINGS OF FACT

- 1. Respondent Covanta Energy Services, Inc. ("Covanta" or "Respondent") is a Delaware corporation with its principal place of business located at 40 Lane Road in Fairfield, New Jersey.
- 2. As a corporation, Respondent is a "person" as defined by Section 101(21) of CERCLA, 42 U.S.C. § 9601(21), and 40 C.F.R. § 302.3.
- 3. Beginning on or about January 2, 2007 through February 1, 2008, and at all times relevant to this CA/FO, Respondent Covanta, as an operator, was in charge of, within the meaning of Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and 40 C.F.R. § 302.6, the Harrisburg Resource Recovery Facility located at 1670 South 19th Street in Harrisburg, Pennsylvania ("HRRF" or "Facility").
- 4. The HRRF is a "facility" as defined by Section 101(9) of CERCLA, 42 U.S.C. § 9601(9), and 40 C.F.R. § 302.3.
- 5. On or about January 7, 2009, EPA conducted an inspection of the HRRF to determine the Facility's compliance with Section 103 of CERCLA, 42 U.S.C. § 9603, and Sections 302-312 of the Emergency Planning and Community Right-to-Know Act, 42 U.S.C. §§ 1 1002-11022.
- 6. Section 102(a) of CERCLA, 42 U.S.C. § 9602(a), requires the Administrator of the EPA to publish a list of substances designated as hazardous substances, which, when released into the environment may present substantial danger to public health or welfare or to the environment, and to promulgate regulations establishing that quantity of any hazardous substance, the release of which shall be required to be reported under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a) ("Reportable Quantity" or "RQ"). The list of hazardous substances is codified at 40 C.F.R. § 302.4.
- 7. Beginning on or about September 18, 2007 through September 24, 2007, an estimated 1,109 to 1,223 pounds of sulfuric acid, Chemical Abstracts Service ("CAS") No. 7664-93-9, were released from the Facility (the "Release"), in a 24-hour period.

FINDINGS OF FACT RELATED TO THE VIOLATION OF SECTION 103 OF CERCLA

8. The findings of fact contained in paragraphs 1 through 8 of this CA/FO are incorporated by reference herein as though fully set forth at length.

In re: Covanta Energy Services, Inc.

- 9. Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), as implemented by 40 C.F.R. Part 302, requires, in relevant part, a person in charge of a facility, to immediately notify the National Response Center ("NRC") established under Section 311(d)(2)(E) of the Clean Water Act, as amended, 33 U.S.C. § 1321(d)(2)(E), as soon as he/she has knowledge of a release (other than a federally permitted release) of a hazardous substance from such facility in a quantity equal to or greater than the RQ.
- 10. Sulfuric acid is a hazardous substance, as defined under Section 101(14) of CERCLA, 42 U.S.C. § 9601(14), and 40 C.F.R. § 302.3, with an RQ of 1,000 pounds, as listed in 40 C.F.R. § 302.4.
- 11. The Release from the HRRF constitutes a release of a hazardous substance in a quantity equal to or exceeding the RQ for that hazardous substance, requiring immediate notification of the NRC pursuant to Section 103(a) of CERCLA, 42 U.S.C. § 9603(a).
- 12. The Release was not a "federally permitted release" as that term is used in Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and 40 C.F.R. § 302.6, and defined in Section 101(10) of CERCLA, 42 U.S.C. § 9601(10).
- 13. Respondent knew or should have known of the Release of sulfuric acid from the HRRF, in a quantity equal to or exceeding its RQ, at or about 1:00 p.m. on September 24, 2007.
- 14. Respondent did not notify the NRC of the Release until approximately 3:55 p.m. on September 24, 2007.
- 15. Respondent failed to immediately notify the NRC of the Release as soon as Respondent knew or should have known that a release of a hazardous substance had occurred at the Facility in an amount equal to or exceeding its applicable RQ, as required by Section 103 of CERCLA, 42 U.S.C. § 9603, and 40 C.F.R. § 302.6.

CONCLUSION OF LAW RELATED TO THE VIOLATION OF SECTION 103 OF CERCLA

16. Respondent's failure to immediately notify the NRC of the Release is a violation of Section 103 of CERCLA, 42 U.S.C. § 9603, and the Respondent is, therefore, subject to the assessment of penalties under Section 109 of CERCLA, 42 U.S.C. § 9609.

<u>CIVIL PENALTY</u>

17. In full and final settlement and resolution of all allegations referenced in the foregoing Findings of Fact and Conclusions of Law, and in full satisfaction of all civil penalty claims pursuant thereto, for the purpose of this proceeding, the Respondent consents to the assessment of a civil penalty for the violations of Section 103 of CERCLA, 42 U.S.C. § 9603, set forth above, in the amount of \$6,448.00.

PAYMENT TERMS

- 18. In order to avoid the assessment of interest, administrative costs, and late payment penalties in connection with the civil penalties described in this CAFO, Respondent shall pay the CERCLA civil penalty of \$6,448.00 no later than thirty (30) days after the effective date of the Final Order (the "final due date") by either cashier's check, certified check, or electronic wire transfer. Payment of the CERCLA civil penalty shall be made in the following manner:
 - a. All payments by Respondent shall reference Respondent's name and address, and the Docket Number of this action;
 - b. All checks shall be made payable to EPA-Hazardous Substances Superfund;
 - c. All payments made by check and sent by regular mail shall be addressed to:

U.S. EPA ATTN: Superfund Payments Cincinnati Finance Center P.O. Box 979076 St. Louis, MO 63197-9000

d. All payments made by check and sent by overnight delivery service shall be addressed for delivery to:

U.S. EPA ATTENTION: Superfund Payments U.S. Bank 1005 Convention Plaza Mail Station SL-MO-C2-GL St. Louis, MO 63101

e. All payments made by check in any currency drawn on banks with no USA branches shall be addressed for delivery to:

Cincinnati Finance US EPA, MS-NWD 26 W. M.L. King Drive Cincinnati, OH 45268-0001 f. All payments made by electronic wire transfer shall be directed to:

Federal Reserve Bank of New York ABA = 021030004 Account No. = 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York, NY 10045

Field Tag 4200 of the Fedwire message should read: D 68010727 Environmental Protection Agency

g. All electronic payments made through the Automated Clearinghouse (ACH), also known as Remittance Express (REX), shall be directed to:

US Treasury REX / Cashlink ACH Receiver
ABA = 051036706
Account No.: 310006, Environmental Protection Agency
CTX Format Transaction Code 22 - Checking

Physical location of U.S. Treasury facility: 5700 Rivertech Court
Riverdale, MD 20737
Contact: Jesse White 301-887-6548 or REX, 1-866-234-5681

h. On-Line Payment Option:

WWW.PAY.GOV/PAYGOV

Enter sfo 1.1 in the search field. Open and complete the form.

i. Additional payment guidance is available at:

http://www.epa.gov/ocfo/finservices/make a payment.htm

19. The Respondent shall submit proof of the penalty payment, noting the title and docket numbers of this case, to the following persons:

and

Lydia Guy (3RC00) Regional Hearing Clerk U.S. EPA, Region III 1650 Arch Street Philadelphia, PA 19103-2029 Allison F. Gardner (3RC42) Senior Assistant Regional Counsel U.S. EPA Region III 1650 Arch Street Philadelphia, PA 19103-2029

- 20. The CERCLA civil penalty stated herein is based upon Complainant's consideration of a number of factors, including, but not limited to, the penalty criteria set forth in Section 109 of CERCLA, 42 U.S.C. § 9609, and is consistent with 40 C.F.R. Part 19 and the Enforcement Response Policy for Sections 304, 311 and 312 of the Emergency Planning and Community Right-to Know Act and Section 103 of the Comprehensive Environmental Response, Compensation and Liability Act, (September 30, 1999).
- 21. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, EPA is entitled to assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim, as more fully described below. Accordingly, Respondent's failure to make timely payment by the final due date or to comply with the conditions in this CA/FO shall result in the assessment of late payment charges, including interest, penalties, and/or administrative costs of handling delinquent debts.
- 22. Interest on the civil penalty assessed in this CA/FO will begin to accrue on the date that a copy of this CA/FO is mailed or hand-delivered to Respondent. However, EPA will waive interest on any amount of the civil penalty that is paid within thirty (30) calendar days after the date on which such interest begins to accrue. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a).
- 23. The costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue in accordance with 40 C.F.R. § 13. Itb. Pursuant to Appendix 2 of EPA's Resources Management Directives Cash Management, Chapter 9, EPA will assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the final due date and an additional \$15.00 for each subsequent thirty (30) day period the penalty remains unpaid.
- 24. A penalty charge of six (6) percent per year will be assessed monthly on any portion of the civil penalty which remains delinquent more than ninety (90) calendar days in accordance with 40 C.F.R. § 13.11(c). Should assessment of the penalty charge on the debt be required, it shall accrue from the first day payment is delinquent, in accordance with 31 C.F.R. § 901.9(d).
- 25. Failure by the Respondent to pay the \$6,448.00 penalty assessed by the Final Order ("FO") in full by the final due date may subject Respondent to a civil action to collect the assessed penalty, plus interest, pursuant to Section 109 of CERCLA, 42 U.S.C. § 9609. In any such collection action, the validity, amount and appropriateness of the penalty shall not be subject to review.

GENERAL PROVISIONS

26. For the purpose of this proceeding, Respondent admits to the jurisdictional allegations set forth above.

CERCLA-03-2010-0329

- 27. Respondent agrees not to contest the Environmental Protection Agency's jurisdiction with respect to the execution or enforcement of the CA/FO.
- 28. For the purpose of this proceeding, Respondent neither admits nor denies factual allegations or conclusions of law set forth in this CA, but expressly waives its rights to contest said allegations.
- 29. For the purpose of this proceeding, Respondent expressly waives its right to a hearing and to appeal the FO under Section 109 of CERCLA, 42 U.S.C. § 9609.
- 30. The provisions of the CA/FO shall be binding upon Respondent, its officers, directors, agents, servants, employees, and successors or assigns. By his or her signature below, the person signing this CA on behalf of the Respondent is acknowledging that he or she is fully authorized by the party represented to execute this CA and to legally bind Respondent to the terms and conditions of the CA and accompanying FO.
- 31. This CA/FO resolves only those civil claims which are alleged herein. Nothing herein shall be construed to limit the authority of the Complainant to undertake action against any person, including the Respondent in response to any condition which Complainant determines may present an imminent and substantial endangerment to the public health, public welfare or the environment. Nothing in this CA/FO shall be construed to limit the United States' authority to pursue criminal sanctions.
 - 32. Each party to this action shall bear its own costs and attorney's fees.

FOR COVANTA ENERGY SERVICES, INC.:

SIGNATURE

Name PAUL E. STANDER
Title: SVA - Business

In re: Covanta Energy Services, Inc.

CERCLA-03-2010-0329

FOR THE U.S. ENVIRONMENTAL PROTECTION AGENCY

Ronald J. Borsellino, Director Hazardous Site Cleanup Division



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

1650 Arch Street Philadelphia, Pennsylvania 19103-2029

In the Matter of:)	
)	EPA Docket No.: CERCLA-03-2010-0329
Covanta Energy Services, Inc.)	
40 Lane Road)	
Fairfield, New Jersey)	Proceedings Pursuant to Sections 103 and
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Respondent.	•	42 U.S.C. §§ 9603, 9609
)	
)	
Harrisburg Resource Recovery)	
Facility	j	ļ
1670 South 19th Street)	'
Harrisburg, Pennsylvania)	
17104,)	
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Facility.	Ś	
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FINAL ORDER

Pursuant to Section 109 of the Comprehensive Environmental Response, Compensation, and Liability Act ("CERCLA"), 42 U.S.C. § 9609, and the delegated authority of the undersigned, and in accordance with 40 C.F.R. Part 22, and based on the representations in the Consent Agreement, having determined that the penalty agreed to in the Consent Agreement is based on a consideration of the factors set forth in Section 109 of CERCLA, 42 U.S.C. § 9609, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. The Respondent is ordered to comply with the terms of the referenced Consent Agreement.

Effective Date

This Final Order shall become effective upon the date of its filing with the Regional Hearing Clerk.

U.S. INVIRONMENTAL PROTECTION AGENCY

Renée Sarajian

Regional Judicial Officer

EPA, Region III

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III 1650 Arch Street

1650 Arch Street Philadelphia, Pennsylvania 19103-2029

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Covanta Energy Services, Inc.) EPA Docket No.: CERCLA-03-2010-	0329
40 Lane Road	
Fairfield, New Jersey) 07004,	
Respondent.	
Harrisburg Resource Recovery) Consent Agreement and Final Order Facility	
1670 South 19th Street	
Harrisburg, Pennsylvania	
17104,	
j j	
Facility.	
)	
<u>CERTIFICATE OF SERVICE</u>	
I, the undersigned, hereby certify that on the date provided below, I hand-deli	1 . 1
filed the original of the signed Consent Agreement and Final Order with the Regiona	vered and
Clerk, U.S. EPA, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103-20	29 and that
true and correct copies of the Consent Agreement and Final Order were sent by first	class mail
to:	Diago inati
Nancy Tammi, Esq.	
Covanta Energy Group, Inc.	
40 Lane Road	•
Fairfield, New Jersey 07004	Λ
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DATE Allison F. Gardner (3RC	
Senior Assistant Regions	
Counsel for Complainan	t Coulisei
(215) 814-2631	t